Policies and Goals 2015-2016

Adopted at the 81st Annual Convention June 26, 2015

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FOREWORD

This Statement of Municipal Policy of the Arkansas Municipal League is the vehicle through which the cities and towns of Arkansas make known their common aims and purposes and move together for the improvement of local government. It is designed to be revised and readopted each year at the League's Annual Convention. This edition was officially adopted on June 26, 2015, at the 81st Annual Convention of the Arkansas Municipal League.

This Policy Statement represents the foundation upon which the League builds its programs. It attempts to set forth the principles used to guide specific action by League officers, committees and staff.

It is the League's platform for building better municipal government and, consequently, better cities and towns for the municipal residents of Arkansas.

In addition, this publication contains an explanation of the activities and service programs of your Municipal League and the Municipal League Constitution.

We hope that this year will be a good one for Arkansas cities and towns and their residents.

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2015 Membership Roster 500 Cities and Towns

Alexander Alicia Allport Alma Almyra Alpena Altheime Altus Amagon Amity Anthonyville Antoine Arkadelphia Arkansas City Ash Flat Ashdown Atkins Aubrey Augusta Austin Avoca Bald Knob Banks Barling Bassett Batesville Bauxite Bay Bearden Beaver Beebe Beedeville Bella Vista **Bellefonte Belleville** Ben Lomond Benton Bentonville Bergman Berryville Bethel Heights Big Flat Bigelow Biggers Birdsona Biscoe Black Oak Black Rock Black Springs Blevins Blue Eve Blue Mountain Bluff City Blytheville Bodcaw Bonanza Bono Booneville Bradford Bradlev Branch Briarcliff Brinkley Brookland Bryant Buckner Bull Shoals Burdette Cabot Caddo Valley Caldwell Cale Calico Rock Calion Camden Cammack Village Campbell Station Caraway Carlisle Carthage Casa Cash Caulksville

Cave City Cave Springs Cedarville Centerton Central City Charleston Cherokee Village Cherry Valley Chester Chidester Clarendon Clarkedale Clarksville Clinton Coal Hill College City Colt Concord Conway Cornina Cotter Cotton Plant Cove Соу Crawfordsville Crossett Cushman Daisv Damascus Danville Dardanelle Datto Decatur Delaplaine Delight Dell Dennina DeQueen Dermott Des Arc DeValls Bluff DeWitt Diamond City Diaz Dierks Donaldson Dover Dumas Dyer Dyess Earle East Camden Edmondson Favot El Dorado Elaine Elkins Elm Springs Emerson Emmet England Fnola Etowah Eudora Eureka Springs Evening Shade Everton Fairfield Bav Fargo Farmington Fayetteville Felsenthal Fiftv-Six Fisher Flippin Fordyce Foreman Forrest City Fort Smith Fouke Fountain Hill Fountain Lake Fourche Franklin

Friendship Fulton Garfield Garland Garner Gassville Gateway Gentry Georgetown Gilbert Gillett Gillham Gilmore Glenwood Goshen Gosnel Gould Grady Grannis Gravette Green Forest Greenbrier Greenland Greenway Greenwood Greers Ferry Griffithville Grubbs Guion Gum Springs Gurdon Guy Hackett Hamburg Hampton Hardv Harrell Harrisburg Harrison Hartford Hartman Haskell Hatfield Havana Haynes Hazen Heber Springs Hector Helena-West Helena Hermitage Hickory Ridge Higden Higginson Highfill Highland Hindsville Holland Holly Grove Hope Horatio Horseshoe Bend Horseshoe Lake Hot Springs Houston Hoxie Hughes Humnoke Humphrey Hunter Huntington Huntsville Huttig Imboden Jacksonport Jacksonville Jasper Jennette Jericho Jerome Johnson Joiner Jonesboro Judsonia Junction City

Keiser Kensett Keo Kibler Kingsland Knobel Knoxville Lafe LaGrange Lake City Lake View Lake Village I akeview Lamar Lavaca Leachville Lead Hill Leola Lepanto L eslie L etona Lewisville Lexa Lincoln Little Flock Little Rock Lockesburg I ondon I onoke Lonsdale Louann Lowell Luxora Lynn Madison Magazine Magness Magnolia Malvern Mammoth Spring Manila Mansfield Marianna Marie Marion Marked Tree Marmaduke Marshall Marvell Maumelle Mayflower Maynard McCaskill McCrory McDougal McGehee McNab McNeil McRae Melbourne Mena Menifee Midland Midway Mineral Springs Minturn Mitchellville Monette Monticello Montrose Moorefield Moro Morrilton Morrison Bluff Mount Ida Mount Pleasant Mount Vernon Mountain Home Mountain Pine Mountain View Mountainburg Mulberry Murfreesboro Nashville

Newark Newport Nimmons Norfork Norman Norphlet North Little Rock O'Kean Oak Grove Oak Grove Heights Oakhaven Oden Ogden Oil Trough Okolona Ola Omaha Oppelo Osceola Oxford Ozan Ozark Palestine Pangburn Paragould Paris Parkdale Parkin Patmos Patterson Pea Ridge Peach Orchard Perla Perry Perrytown Perryville Piggott Pindall Pine Bluff Pineville Plainview Pleasant Plains Plumerville Pocahontas Pollard Portia Portland Pottsville Powhatan Poyen Prairie Grove Prattsville Prescott Pyatt Quitman Ratcliff Ravenden Ravenden Springs Rector Redfield Reed Revno Rison Rockport Roe Rogers Rondo Rose Bud Rosston Rudy Russell Russellville Salem Salesville Scranton Searcy Sedgwick Shannon Hills Sheridan Sherrill Sherwood Shirley Sidney Siloam Springs

Smithville South Lead Hill Sparkman Springdale Springtown St. Charles St. Francis St. Joe St. Paul Stamps Star City Stephens Strawberry Strong Stuttgart Subiaco Success Sulphur Rock Sulphur Springs Summit Sunset Swifton Taylor Texarkana Thornton Tillar Tinsman Tollette Tontitown Traskwood Trumann Tuckerman Tull Tupelo Turrell Twin Groves Tyronza Ulm Valley Springs Van Buren Vandervoort Victoria Vilonia Viola Wabbaseka Waldenburg Waldo Waldron Walnut Ridge Ward Warren Washington Watson Weiner Weldon West Fork West Memphis West Point Western Grove Wheatley Whelen Springs White Hall Wickes Widener Wiederkehr Village Williford Willisville Wilmar Wilmot Wilson Wilton Winchester Winslow Winthrop Wooster Wriahtsville Wynne Yellville Zinc

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PURPOSE AND GOALS

The creation of municipal leagues within each state has become an accepted part of American political life. Municipal leagues provide a forum through which local officials may assist each other in the solution of municipal problems and express their common concerns to state and federal officials. In Arkansas, municipal officials established the Arkansas Municipal League in 1934.

The Arkansas Municipal League is a voluntary, non-partisan organization. Membership is open to any incorporated city or town in Arkansas. The League's basic operating funds are provided by its member cities through the payment of annual service charges, and it is governed by a board of municipal officials. The League is truly a creature of the cities and towns of Arkansas and is recognized in law as their instrumentality. Presently, the League has 500 member cities and towns which represent 100 percent of the total municipal population of the state.

The League's Constitution sets forth the following objectives and purposes:

- 1. To perpetuate and develop the League as an agency for the cooperation of Arkansas cities and incorporated towns in the practical study of municipal affairs;
- 2. To promote the application of the best methods in all branches of municipal government;
- To advocate the support of legislation beneficial to the proper administration of municipal government, and to oppose legislation injurious thereto;
- 4. To promote education in municipal government and to do any and all things necessary and proper for the benefit of municipalities in the administration of their affairs;
- 5. To safeguard the rights of local government and to oppose any encroachment thereon;
- 6. To promote the development and general welfare of Arkansas cities and towns;
- 7. To maintain a central bureau of information and research for the collection, analysis, and dissemination of municipal information;
- 8. To hold annual conventions and other meetings, schools, and short courses for the discussion of municipal problems;

- 9. To publish and circulate an official magazine and other publications, special reports, brochures, and newsletters of interest to Arkansas municipal officials; and
- 10. To assist in the development and administration of optional service programs desired by municipalities.

The central purpose of the Arkansas Municipal League is to advance the interest and welfare of the people residing in the cities and towns in Arkansas. To accomplish this, the League carries on a broad program of research, information, technical assistance and legislative activity to increase the capability of local governments to meet complex municipal problems. This program is implemented through a variety of activities, including an annual convention, a monthly magazine, an inquiry service, research publications, legislative analysis, field service and consultation.

The Arkansas Municipal League is both the actual and the proper common meeting ground for all cities and towns and municipal officials of the state, whatever the form of government of the municipality or the office of the municipal official.

It is the practice of the League to adopt a point of view only after extensive consideration and analysis of the alternatives has been made. Once a policy has been adopted by representatives of the assembled municipalities at the annual business meeting, the League should be regarded as the formal spokesman for Arkansas municipalities in matters involving common municipal interests consistent with the right of any municipality to express its individual viewpoint.

POLICIES AND GOALS

Statement of Policy of the Arkansas Municipal League Relating to the Authority, Responsibility and Financing of Municipal Government and to Federal and State Laws and Administrative Regulations Affecting Local Government.

The municipalities of the state of Arkansas assembled in conference this 20th day of June 2014, do affirm their belief in municipal government as that level which is closest to the people and most able to respond to their needs as members of a community, and do adopt the following statement of *Policies and Goals* in the advancement of effective and responsive local government.

1. THE ROLE OF CITIES

Municipal government is closest to the people and is the logical agency for the delivery of municipal services. People in their wisdom created various levels of government to serve various governmental needs. National government properly deals with those problems which are national in scope, such as relations with other nations and relations among the states. State government deals with those activities and services which are best supplied on a statewide level. County government is a service level of government and deals primarily with tax administration, jails, coroner services, courthouses, and roads. Municipal government is a service level of government and deals with those basic physical and social services desired by individuals residing in communities. Municipal government, being the closest to the people and being a creature of the higher levels of government, must be provided with resources and authority from the other levels of government in order to carry out its vital role. Typical services include police, fire, streets, sanitation, parks, and recreation.

1-1. Diversity Creates a Need for Flexibility

Diversity is one of the essential facts of contemporary American life. Just as few national programs may be uniformly applied to all situations in all parts of the country, very few state programs can be applied uniformly to all communities within a state. There is a need to provide sufficient flexibility at the local level to allow a recognition of the diverse needs and desires of citizens of various Arkansas cities and towns. Citizens of individual municipalities should have a major voice in determining the nature, scope and funding of various service programs offered at the local level.

1-2. The League's Role in Sharing Skill and Experience

In order to deliver local government services efficiently, cities must have the ability to share with one another their skills and experiences and should be encouraged to develop cooperative structures whereby the skills developed in one community may be applied to the solution of problems in similar communities across the state. The Arkansas Municipal League provides a logical and appropriate vehicle for transmitting information of this nature and should furnish and support technical assistance to the cities of the state.

2. SELF-GOVERNMENT

It is the right of the people in a democratic society to govern themselves, to create governmental agencies, to charge those agencies with such responsibilities and to grant to them such powers as the people may deem appropriate for their needs. The concept of Municipal Home Rule is based on this premise and the observable fact of diversity among the various cities and towns. Municipal Home Rule is a grant of power, not to local governments, but to the people who reside in cities and towns, to structure their city government as they so desire, to charge that government with the performance of those services they deem appropriate and to determine the means of funding those services. The Arkansas Municipal League endorses the concept of Municipal Home Rule and urges the Legislature to examine all legislation affecting municipal government in light of this basic concept. Further, the League opposes efforts to preempt municipalities exercising their authority and discretion in any form by state or federal government.

2-1. Programs Mandated

Programs mandated on local governments by the state or federal government are viewed by municipal officials as incompatible with the principles and values embodied in the doctrine of Home Rule. The Arkansas Municipal League will oppose mandatory legislation which imposes additional local responsibilities without providing from the state or federal government the revenues to support the additional requirements. The League supports the law which requires a Fiscal Impact Statement on all legislation imposing additional costs on municipal government and will seek strict compliance with its provisions. The League also supports the concept that legislative committees considering bills mandating costs on municipalities must first receive prior consent of the affected municipality or the League's Executive Committee, and that those costs should only be imposed for the most compelling reasons.

2-2. Interlocal Cooperation

The primary task of local government remains the provision of services to citizens in the most effective and economical manner practicable. In many cases, services can best be provided through contracts with other local agencies, thus eliminating the need for competing or duplicative services. Numerous municipalities and counties have found that the Interlocal Cooperation Act provides an excellent vehicle for such arrangements. The League urges the Legislature to regard the Interlocal Cooperation Act as the primary vehicle by which interlocal cooperation should be attained and, consistent with the principle of Home Rule, to avoid prescribing specific details of interlocal cooperative arrangements. Such arrangements should be left to the discretion of local officials and the citizens of local communities for cooperative negotiation and implementation through the Interlocal Cooperation Act. The League encourages all cities and towns to organize associations of municipal officials in each county of the state in order that municipal officials will be able to determine the most feasible method of providing local services in a cooperative manner.

2-3. Providing and Franchising of Services

Cities and towns should be allowed to exercise local discretion, and to be free of unduly burdensome or restrictive state or federal regulation, in the provision of local services. Those services include, but are not limited to, public safety (police, fire and ambulance), streets, water, wastewater treatment, parks, etc. Further, when providing services or regulating various businesses or operations within their jurisdiction, cities and towns should be allowed local control to determine the need for, and the implementation of, exclusive or nonexclusive franchises, licenses, permits and other regulatory actions.

3. FINANCE AND TAXATION

The League supports an overall tax system that is balanced, well-apportioned and fair to all citizens of the state. A taxation system that relies solely, or too extensively, upon one type of tax is unfair and is likely to produce financial inequities upon the citizens who are subject to the tax. Property taxes have, in Arkansas's modern history, come under attack by small but outspoken groups of citizens. The Arkansas Municipal League opposes efforts to repeal property taxes in the state of Arkansas, and any like or similar measures are also opposed. Furthermore, we support the continuation of property taxes as the primary source of local funding for our public schools.

The League believes public finance problems are not solely state problems or city problems. State resources should be allocated in a manner commensurate with the responsibilities for the performance of basic services. We believe that such an allocation calls for a much larger share of the general revenues of the state to be returned to the cities and towns of Arkansas, which provide local government services to our state's population. We believe four percent for cities and towns to be an equitable amount.

Further, we strongly urge the Governor and the General Assembly to modernize our state's sales tax base to encompass the type of services and transactions which are increasingly becoming a part of the way commerce is conducted in the 21st Century. We support a broadening of the sales tax base.

Additionally, federal and state government should provide municipal governments with the right to impose local taxes for the support of local services of a type and at a level reflective of the desires of their citizens. We recommend that automatic referendum provisions for municipal taxes be removed in view of the fact that Amendment 7 of the Arkansas Constitution provides a workable method for referring municipal matters to a vote of the local citizens. We strongly support the city and county sales tax laws and urge that they be guarded and strengthened by the General Assembly.

The League commends administrations and legislatures that have supported the 'turnback' programs. We believe Arkansas to have been one of the leaders in the nation in starting a program of this sort to get state tax funds back to the municipal and county levels to be spent according to the needs of the citizens of the counties, cities and towns as determined by their officials and citizens. The state turnback program ensures the people of our state that all municipalities and counties are able to provide at least a minimum level of local services. We pledge our support for the turnback program and encourage the General Assembly to see that it is maintained at a level commensurate with the responsibility of local government.

The League also commends administrations and legislatures that have supported the provision of general improvement funds to cities and towns. The League urges state government to continue that funding on an annual basis in order for local government to meet the needs of its citizenry. Because of the inconsistent funding of these monies, cities and towns have fallen behind in areas such as infrastructure and public safety. Thus it is critical that the state annually adopt budgets that include those monies as well as directing appropriate state agencies and departments to cooperate in dispersing those funds to cities and towns.

Further, we strongly recommend continued state funding for state-mandated municipal workers' compensation. Municipalities agreed to assume the responsibility for administering this coverage in 1985 in exchange for the state's good faith agreement to continue funding to the same degree previously provided. Municipalities have upheld their end of the bargain by controlling costs and strongly encourage the state to honor its commitment of continued funding.

3-1. State and Federal Agencies Providing Technical Assistance

Arkansas municipal officials over the years have built a tremendous capacity for technical assistance and municipal information within their own Arkansas Municipal League. In past years, the federal and state governments have allocated substantial sums of money for the creation of new bureaus, agencies and departments to provide technical assistance to local governments. These organizations provide vital services, particularly in federal grant and loan programs. The League supports and will cooperate with such state and federal agencies so long as these types of agencies do not duplicate the services of our own League and do not become so expensive as to siphon off funds that could otherwise be spent for additional general turnback funds and other grant programs for municipalities. If either of these problems should develop, the League will attempt to point out the problems and propose solutions.

3-2. Municipal Bonds—Tax Exempt Status

The immunity from federal taxation of the states and local governments and their agencies in the exercise of their legitimate functions is necessary for the preservation of our constitutionally delineated dual sovereignty form of government. The imposition of a tax burden on the indebtedness of local government would have the effect of increasing the cost of government in the same manner as a tax imposed on the operations of local government. Such an increase in the cost of government would have an adverse effect on Arkansas cities and towns and their citizens. Therefore, the League opposes any proposal which would have the effect of altering the tax exempt status of municipal bonds.

3-3. Exemptions to, and Rebates from, Local Sales Taxes

The Arkansas Municipal League believes that exemptions to the Arkansas Gross Receipts Act, as well as rebates of sales tax dollars, erode the tax base and make sales taxes less equitable. Further, such exemptions and rebates create economic inefficiencies, and make the Arkansas Gross Receipts Act difficult to administer, thus driving up the public cost of administration. Additionally, exemptions and rebates create discomfort and distrust amongst the public, and foster inconsistent collection. These inaccuracies and inconsistencies make it difficult for local governments to generate the revenue necessary to provide needed services to their citizens. Because of these problems, the League opposes exemptions and rebates to local sales taxes.

In addition to the need for a broad-based tax system, the League also believes it is necessary that taxes be treated equally in all respects as related to any governmental entity unless public policy dictates to the contrary. Thus, with rare exceptions, laws affecting the remittance and collection of tax monies by and for the State of Arkansas and local government should be uniform.

4. BOUNDARY CHANGES

4-1. Annexation

Substantial population growth has occurred in recent years in areas adjacent to municipalities, often creating undesirable situations in matters such as: unfair and inequitable taxation; substandard commercial, residential and utility development; contamination of soil, water and air; and general lack of appropriate regulations and facilities to protect and serve citizens in high density areas. Therefore, the Arkansas Municipal League will (1) work for and support the maintenance of reasonable annexation procedures which recognize that populous areas are not static and that the municipal jurisdiction for growing communities must expand, not only to protect municipal citizens from encircling development that is often a drain upon the resources of the city, but also to provide needed municipal services to high density residences, and (2) oppose any proposals that are not conducive to orderly expansion and growth of municipalities.

Further, the League opposes actions of any state or federal agency that impair the abilities of a municipality to provide water and wastewater services to its citizens and to regulate within its jurisdiction, supports a joint effort between the League and the Arkansas Natural Resources Commission and any other necessary state or federal agency to promulgate meaningful rules that will allow for the appeal of Commission or other agency decisions in regard to water planning and water service jurisdictions, and supports the repeal or amendment of ACA § 15-22-223 and 7 USC § 1926(b).

5. LOCAL GOVERNMENT ORGANIZATION

5-1. Form of Municipal Government

The Arkansas Municipal League does not advocate any particular form of municipal government. Rather, it is policy of the League to favor a course of action which will permit residents of the city or town to select the form of government best suited to their individual needs and desires. Whether elective officials are elected at-large or by wards, whether the municipality has a mayor-council, city manager or city administrator form of government must be an individual determination for the municipality's residents. It is contrary to the best principles of Home Rule to dictate the form of local government from sources other than people directly affected.

5-2. City or Town Government for Municipal Functions

As a matter of most basic policy, we believe the local city or town government can most effectively carry forward a program of municipal services for residents of a given area. The backbone of American government society lies in the nearly 19,000 incorporated cities and towns spread over the nation. This fact is increasingly true because of the growing urban nature of American society. Two of every three Americans live in and around cities, and an estimated 75 percent of Arkansas's residents live in and around Arkansas cities and towns. Without incorporated municipalities, the vast majority of the state's citizens would be lacking the local governmental services necessary to sustain any form of growth and development.

Other devices for incorporated municipalities have been proposed from time to time, both in Arkansas and in other parts of the United States. One of the most common approaches as a substitute for local government is the improvement district. The improvement district approach not only fractionates the problem of development, but it also leads to more and more government doing less and less, because of costly and duplicative administrative overhead. The improvement district approach is, in the main, a stopgap measure. Overutilization of this method of providing local services is self-defeating. We urge the Legislature to refrain from providing financial aid to improvement districts for the provision of municipal type services if such aid reduces the amount of funds that could otherwise be returned to municipal governments. The Municipal League supports the concept that the incorporated city and town

governments are the best vehicles for providing the people with responsible local government and services. The League strongly endorses a municipal incorporation law, which provides, in pertinent part, that territory within five miles of an incorporated municipality shall not be allowed to incorporate unless permission is received from the existing municipality. By avoiding over-utilization of special districts and limiting needless municipal incorporations, the cities and towns of Arkansas can provide the best and most effective form of local government. Further, we urge the Legislature to narrow the opportunities to create or expand improvement districts as well as directing those districts to be fully transparent via, amongst many things, regular reporting of their operations, their finances and their membership. Further, we ask the Legislature to hold improvement districts to the same level of accountability as local governmental entities and officials are held.

5-3. Benefited Areas Must Finance Services Received

We urge the General Assembly and the County Quorum Courts to refrain from allocating taxes collected from within the municipalities into programs which are of no direct benefit to residents of municipalities. Specifically, taxpayers within municipalities must not be taxed by county or state government for purposes of rendering municipal-type services such as fire, police, sanitation, and solid waste pickup and disposal for rural residents.

Further, counties should refrain from embarking upon municipal-type services unless and until the services for which county government has primary responsibility and jurisdiction, such as the court and jail systems, the coroner's and prosecuting attorney's office and the tax assessment and collection systems, are properly funded and administered.

Also, municipalities should consider assisting counties in financing their jails by their agreeing to respond to calls within certain unincorporated areas of the county, thereby allowing the county to devote more county revenue toward meeting the requirements of providing a county jail.

We urge continuing cooperation between municipalities and counties in the provision of all governmental services. Such cooperation includes but is not limited to: formal and informal use of interlocal agreements and the concurrence at a local level of the best use of tax-payer dollars.

6. PERSONNEL, ADMINISTRATION AND EMPLOYEE RELATIONS

The League recognizes the vital role of labor and the legitimate aspirations of public employees. The League also advocates the city's management responsibility to direct the efforts of public employees and the city's right to exercise traditional management prerogatives.

The League feels local employee relations should be governed as much as possible according to the will of the local citizenry as reflected through the elected municipal governing body. Specifically, we feel municipalities should be granted full authority over hours, wages, benefits, and working conditions of municipal employees. Further, we urge the General Assembly and the Congress of the United States to refrain from mandating civil service, collective bargaining or any other type of procedures on municipalities which tend to supersede a municipality's right to govern itself.

Compulsory arbitration is wrong in theory; it has not worked out in practice, and it should not be forced upon cities and towns by the state or federal governments. It gives special privileges to selected employees, and it undermines the responsibility, authority and integrity of local government. The Arkansas Municipal League opposes compulsory arbitration and urges that state and federal legislators resist the dangers inherent in this type of legislation.

The League recognizes the very difficult task of balancing the provision of city services with the limited funds available to local officials. Traditionally, the cost of providing a fair wage and benefit package to city employees is one of the most significant in the provision of city services. Thus, it is of utmost importance that all aspects of personnel costs, including health, workers' compensation and retirement benefits, be provided in the most efficient and fair way possible. Where the provision and administration of high quality health, retirement and other employment benefits can be pooled together, it makes sound fiscal sense to do so. Further, it is critical that administrators and governing boards of retirement programs reflect the proper and equitable balance of employer and employee needs in order that all aspects of local government services be met in the best

manner possible. Providing retirement to city employees is one of the most important and expensive benefits a municipality incurs. It is critical that all revenue sources for these benefits be equitably divided and that employer contribution rates be subject to appropriate limitations to ensure that tax payer dollars are put to their optimum use and that municipal services are not jeopardized.

7. TRANSPORTATION AND STREET PROGRAMS

Transportation, the movement of people and goods within and between municipalities, is essential to the welfare of those communities and to the state as a whole. The problems of congestion and energy shortages have combined to make the need for adequate public transportation increasingly apparent. This need exists in small municipalities as well as the large cities of our state. The League feels that any new highway tax programs initiated at the state level should consider all segments of our transportation network, and municipalities should receive no less than 15 percent of all funds allocated for streets, roads and highways within the state of Arkansas. We feel the exemption of fuel from the State Sales Tax should be repealed with the additional revenues being allocated for streets, highways and roads.

Furthermore, we support the use of and additional funding for public transit due to its ability to move people in an efficient and environmentally friendly manner.

Periodically, the Arkansas Highway and Transportation Department gives streets, roadways and highways to Arkansas cities and towns. Those streets, roadways and highways are not always in good condition and Arkansas's cities and towns are financially unable to take over and maintain these streets, roadways and highways if they are not tendered in the most pristine of condition. The League requests and encourages the Arkansas Highway and Transportation Department to tender to Arkansas's cities and towns only those streets, roadways and highways that are in the best of physical condition.

8. PUBLIC SAFETY

The increasing mobility of our society and rise in criminal activity gives adequate proof of the fact that new techniques are required to control crime. Old concepts need to be critically reexamined in light of United States Supreme Court decisions, and outdated procedures must be replaced with imaginative and modern programs. The full weight of the city must be marshaled to action in controlling criminal activity. Individual citizens, civic organizations, churches, schools and all other social and civic institutions are urged to take cognizance of the problem and join the police in lowering the incidence of crime in our cities. Primary responsibility, however, properly remains vested in local law enforcement authorities. The League supports all legislative measures providing the necessary authority to local law enforcement agencies for the enforcement of laws in cities and towns, as well as the provision of public safety therein. Additionally, every effort must be made to encourage citizen cooperation with law enforcement agencies, which will serve to reduce crime and develop a respect for law and order.

Further, when funds are extremely limited, we encourage municipal officials to evaluate the utilization of volunteer or part-paid fire departments, public safety departments, or other creative means to meet the fire protection needs of a community with greater efficiency and improved safety both for firefighters and citizens.

The League opposes the weakening of the *Arkansas Fire Prevention Code* as well as efforts to lessen its enforcement statewide. The Code provides protection to Arkansans regardless of urban or rural setting. The Code's uniform application allows government, private business and citizens alike to be assured that building guidelines are standardized and citizen safety is of utmost importance.

Public safety officers are often required to face dangerous, fast paced, and frightening situations. In some instances they are, quite literally, called to put their lives on the line. Tragically and all too often, those officers make the ultimate sacrifice in protecting us and our property. The League expresses its profound gratitude for those services and deepest sympathies to the families and friends who have lost one of these heroic men or women.

9. LAND USE

9-1. Legislation

We recommend that if the Arkansas General Assembly or the U.S. Congress decides to adopt and implement additional land use legislation, such legislation should provide that all land use decisions would be made by local citizens and officials utilizing the existing municipal planning commission structures.

We support the ability of local government to regulate the use of property in keeping with the 5th and 14th Amendments of the U.S. Constitution and Article 2, Section 22 of the Arkansas Constitution, and therefore oppose any federal regulation, state statute or constitutional amendments that would place additional burdens on local government's ability to regulate private property.

9-2. Planning

The League supports the theory that local governing bodies, and the citizens of those cities and towns, are best equipped to make decisions regarding local land use matters. Further, if cities and towns choose to engage in planning and zoning as part of their local land use decision making, they should have at their disposal the most up-to-date and progressive legal tools possible to accomplish their goals. Therefore, the League encourages the Legislature to pass planning and zoning laws that can be used by cities and towns of all sizes.

10. MANDATED COSTS AND RESTRICTIONS OF REVENUE

Mandates relate to unfunded state and federal requirements as well as various state imposed "add on" fees to municipal activities. As the federal budget deficit grows and as state budgets become more restrictive, unfunded mandates to local governments seem to be increasing at an alarming rate. The cost of complying with these mandates severely strains municipal budgets to the extent of forcing them to reduce or cut local priorities. While unfunded mandates continue to be imposed on local governments, proposals to reduce local revenue authority are also sometimes proposed. This places local government in the position of having to pay for mandates and other requirements with fewer available revenue options.

The Arkansas General Assembly is frequently asked to pass laws to provide additional pension benefits, court costs, fees on municipal utilities and other types of financial increases. Laws of this type, in effect, mandate additional unfunded expenses to Arkansas municipalities. The providing of employee benefits is of crucial importance to Arkansas's cities and towns. Of particular concern is the need for local government to ensure that those benefits do not cause a loss in the provision of local services. State retirement benefits are typically better for employees and more cost effective for the employer when they are administered by one entity rather than by many. Therefore, the League endorses, where practical, the merging of state public retirement systems into one collective, more stable and more efficient system as well as to oppose the creation of any new and independent retirement systems.

The Arkansas Municipal League believes that parties who propose bills that directly affect municipalities should inform the Arkansas Municipal League of the intent of these bills prior to each legislative session. The intended result of this procedure would be to provide all interested parties an opportunity to educate, discuss or reconcile potential differences in the proposed legislation in advance of the convening of the Arkansas General Assembly. The resolution process adopted by the Arkansas Municipal League provides a method for reviewing municipal-related legislative proposals as well as a format for resolving differences prior to the legislative session. The Arkansas Municipal League's position on issues that affect the financial integrity of Arkansas municipal budgets will be to (1) oppose all additional district and city court costs for non-municipal purposes, (2) oppose additional pension benefits that increase municipal costs, (3) oppose additional fees placed on municipalities for state or federal agency purposes, and (4) oppose restrictions or reductions of local revenue options. Opposition to these types of issues that directly threaten the financial integrity of Arkansas municipal budgets will be an official position of the Arkansas Municipal League unless the proposed legislation is

approved by an Arkansas Municipal League resolution. There should be no variance from this policy during the year except for the most compelling reasons as determined by the Executive Committee of the Arkansas Municipal League and upon two-thirds vote of that body.

11. CLEAN, SAFE, PROSPEROUS MUNICIPALITIES IN THE NATURAL STATE

Arkansas must use its limited resources in the most efficient manner possible in order to achieve clean, safe and prosperous cities and towns. Preserving our beautiful natural areas where we have some of the best hunting and fishing in the world, supporting our thriving tourism industry, encouraging a strong agricultural economy and maintaining relatively low taxes are important goals for the future of Arkansas. To maintain this quality of life with low taxes we must allocate our resources very carefully and recognize that city living and country living are different. Supporting rural growth by providing municipal services into unincorporated areas dilutes the quality of municipal services while at the same time encroaches on our state's natural areas, which more properly can be utilized by farmers, sports enthusiasts, tourists and naturalists. The Arkansas Municipal League will oppose legislation and programs that (1) encourage or finance urbanization of unincorporated areas, (2) unnecessarily infringe on the natural state of our countryside, and (3) dilute the efficiency of municipal services for the cities and towns. The citizens of Arkansas deserve to have clean, safe, prosperous municipalities in which to reside and do business, while at the same time living in "the Natural State."

12. AFFORDABLE HOUSING

Municipalities should endeavor to enact local policies and programs which will facilitate the provision of clean, safe and affordable housing for all citizens. Financial and technical assistance from state and federal agencies should be sought to support the locally determined housing strategy.

13. TECHNOLOGY

Today's society relies heavily on the use of computer technology and in particular the Internet and electronic communications of many varieties. The Arkansas Municipal League believes that the use of these numerous and ever-changing tools makes government run more efficiently and ultimately provides better service to Arkansas's taxpayers. The League supports and encourages municipal governments to explore the use of these many technologies in their executive, legislative and judicial work.

14. DIVERSITY

The League recognizes and embraces the diversity of the people of the state of Arkansas. Further, the League encourages and promotes inclusion of a full range of diverse people in the League's organizational structure, leadership, committees, programming and staffing. The League also recognizes the necessity that municipal government include diverse people in all of its activities and services, so as to best serve the community it represents. The League rejects any and all illegal, historic, cultural or other artificial barrier that would impede any person's fair and equal consideration for and participation in any position or service provided by municipal government or the Arkansas Municipal League.

15. EDUCATION

The proper education of our young people is key to the long-term improvement of our state. All students should be provided an adequate and equitable opportunity for a good education in an efficient manner. The great majority of local property taxes and state general revenues are currently dedicated to this goal. The Arkansas Municipal League encourages the Governor and General Assembly to explore all options toward meeting the goals of adequate, equitable and efficient educational opportunities for all our young people, whether by utilizing our current structures or examining other means of providing education.

16. NATURAL DISASTERS

History has shown that municipalities play a key role in public assistance when natural disasters occur. Cities and towns provide police, fire and emergency medical services vital to the initial response to a natural disaster. Further, municipalities play a key role in post-disaster clean-up efforts, providing garbage and debris removal and, when called upon, work hand-in-hand with the Federal Emergency Management Agency (FEMA).

Current FEMA regulations provide disaster benefits to municipalities only in the event the county in which the municipality is situated is declared a disaster area. Damage from natural disasters is sometimes not widespread enough to qualify an entire county for assistance, while the same disaster may have caused monumental damages within a particular city. Further, municipalities are often unable to afford the cost to repair or replace damaged infrastructure and facilities without assistance, often causing a loss of essential services necessary for the health and safety of their citizens. Therefore, the League encourages FEMA to amend or adopt regulations that would permit municipalities to qualify for disaster assistance when counties, as a whole, do not otherwise qualify.

A RESOLUTION REGARDING THE MARKETPLACE FAIRNESS AND REMOTE TRANSACTIONS PARITY ACTS OF 2015.

WHEREAS, the Marketplace Fairness and Remote Transactions Parity Acts of 2015 ("This Legislation") are currently being considered by the United States Congress; and,

WHEREAS, this legislation would give states the authority to enforce local and state taxes that are already in place and owed by out-of-state online retailers; and,

WHEREAS, this legislation would require retailers to collect and remit sales taxes to state and local governments for out-of-state online sales; and,

WHEREAS, all businesses, regardless of their physical location, should be required to collect and remit state and local sales tax; and,

WHEREAS, the playing field, as it currently stands, favors out-of-state Internet retailers that exploit a pre-Internet loophole, allowing them to evade collecting state sales taxes even though they sell the same products in the same communities as local merchants do; and,

WHEREAS, as it currently stands, stores with a local retailer must collect sales taxes while online stores do not, thereby enabling online stores to undercut local retail prices; and,

WHEREAS, this legislation is not a new tax or a tax increase, but rather enables states to collect taxes that are already due; and,

WHEREAS, this legislation would generate more sales, pay more sales tax to the state treasury, encourage more local retailers, create jobs for local workers and infuse more money into local economies throughout the State of Arkansas.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED: That we do hereby urge members of the Arkansas Congressional Delegation to work for passage and vote in favor of legislation requiring the collection and remittance of state and local sales taxes by all retailers thus making for competition in a true free market and giving every business an equal opportunity to compete, innovate, and create jobs.

A RESOLUTION URGING CONGRESS TO SUPPORT THE COMMUNITY ACCESS PRESERVATION ACT (THE CAP ACT), WHICH ADDRESSES CRITICAL AND IMMEDIATE THREATS TO LOCAL, PUBLIC, EDUCATIONAL AND GOVERNMENT ACCESS TELEVISION CHANNELS.

WHEREAS, public, educational and government (PEG) access channels are one of the last surviving sources for local television programming across the country and PEG Channels play a significant role for Arkansas's cities and towns; and,

WHEREAS, PEG channels are a unique and valuable resource for local information and discourse for the citizens of Arkansas; and,

WHEREAS, PEG channels televise local government meetings, including city councils and boards and planning commissions so that citizens are informed about the actions taken by local officials; and,

WHEREAS, PEG channels are also utilized to communicate with citizens on municipal events and services and also provide advisories and directions to residents for emergency purposes; and,

WHEREAS, PEG channels provide a window through which residents can view the diversity of cultures, educational information, recreational activities, and artistic endeavors in their local community; and,

WHEREAS, PEG channels reflect the unique identity of the cities and towns they serve; and,

WHEREAS, it is important to preserve PEG channels and funding for PEG channels, and to ensure that the channels continue to be available to the entire community to serve the citizens of Arkansas; and, WHEREAS, the Community Access Preservation (CAP) Act addresses critical and immediate threats to PEG; and,

WHEREAS, the CAP Act provides important solutions for critical and immediate threats to PEG channels and facilities across the country by removing use restrictions on PEG access fees, restoring PEG revenue streams, and ending cable operators' discriminatory treatment of PEG channels; and,

WHEREAS, the CAP Act would allow PEG fees to once again be used for any legitimate PEG expense, instead of restricting PEG fees to capital expenses only.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby urge members of the Arkansas Congressional Delegation to take all actions necessary in support of the immediate passage of the CAP Act, including, but not limited to endorsing, co-sponsoring and voting for the CAP Act.

A RESOLUTION SUPPORTING AN AMENDMENT TO THE LAW CONCERNING THE DISCOUNT AVAILABLE TO TAXPAYERS FOR PROMPT SUBMISSION OF SALES TAX RETURNS AND PAYMENTS.

WHEREAS, the practice of compensating retailers for collecting sales taxes originated in the 1930s; and,

WHEREAS, at the time this practice originated, records were kept mainly by hand, and as a result, it made sense to compensate retailers for the costs associated with collecting and remitting sales taxes; and,

WHEREAS, retailers today use electronic cash registers and computers to track their gross receipts and sales tax collections, which reduces the time and resources required to collect and remit sales taxes; and,

WHEREAS, as a result, there is less need to compensate retailers for the costs associated with collecting and remitting sales taxes.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support the amendment of Arkansas Law to lower the rate of compensation to retailers to 1½% of collection of sales tax with a cap of Five Hundred Dollars (\$500.00) on all local sales tax collections.

A RESOLUTION CALLING FOR THE GENERAL ASSEMBLY TO INCREASE THE CAP ON MILLAGE LOCAL GOVERNMENTS MAY ASSESS TO FUND LOCAL POLICE AND FIRE PENSION PLANS.

WHEREAS, the Arkansas Constitution caps at one mill on the dollar the amount local municipalities may assess and dedicate to finance police and fire pension plans; and,

WHEREAS, many local police and fire pension plans are inadequately funded and the benefits paid retirees are at risk due to years of minimum returns on investments; and,

WHEREAS, increasing the cap on the millage will help local government address funding problems and protect retirees.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support the passage of a measure to amend the Arkansas Constitution to increase the cap on the millage a municipality may assess and dedicate to funding a police and fire pension plan to a maximum of 5 mills on the dollar of assessed value of the property.

A RESOLUTION CONCERNING THE COST OF OPERATING DISTRICT COURTS AND SUPPORTING LEGISLATION TO ADDRESS VARIOUS INEQUITIES IN THE CURRENT DISTRIBUTION OF THOSE COSTS.

WHEREAS, with the passage of Amendment 80 to the Arkansas Constitution, Municipal and City Courts became a thing of the past; and,

WHEREAS, Amendment 80 created a three-tiered State Court system with District Courts becoming the replacement for Municipal Courts; and,

WHEREAS, since the passage of Amendment 80, the Legislature has passed a myriad of laws to redefine the jurisdiction and organization of the District Court system in Arkansas; and,

WHEREAS, further the Legislature has focused on the collection and distribution of court costs and other fines and fees at the District Court level to support a variety of state agencies and entities while discounting the need for, and the ability to, collect fines by the local government; and,

WHEREAS, historically cities and towns paid virtually all of the costs related to the operation of municipal and city courts, while the state of Arkansas paid none and counties paid very little; that continues to this day in the majority of District Courts; and, WHEREAS, with District Courts now being an integral part of the state's three-tiered court system, and with counties receiving significant revenue from that system but paying very little to operate those courts, an inequity exists that should be addressed by the Legislature; and,

WHEREAS a fair and equitable system to share the operational costs of a District Court is to divide on the pro rata basis the costs based on the use of that particular court by the counties, cities, and towns; and,

WHEREAS, a pro rata system was proposed in HB 1995 in the 2013 Legislative Session but was not made law; and,

WHEREAS, during the 2013 Legislative Session, the Legislature did recognize the merit of such a system on a limited basis by passing HB 1713, now Act 1346, wherein the pro rata computation is to be used in Lonoke County; and,

WHEREAS, given the history of, and change to, the District Court system, it is good public policy to have all local governments using a particular court pay their fair share for the privilege of doing so.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support the passage of legislation to have all operational costs of a District Court shared by the local governments using that particular court on a pro rata basis.

A RESOLUTION SUPPORTING THE INTERIM STUDY OF ALL FINANCIAL MATTERS OF THE DISTRICT COURT SYSTEM INCLUDING BUT NOT LIMITED TO FUNDING, THE ADMINISTRATION OF JUSTICE FUND (STATE AND LOCAL), COURT COSTS, FEES, AND FINES.

WHEREAS, Amendment 80 of the Arkansas Constitution, created a three-tiered State Court system with District Courts becoming the replacement for Municipal Courts; and,

WHEREAS, since the passage of Amendment 80, the legislature has passed a myriad of laws to redefine the jurisdiction and organization of the District Court system in Arkansas; and,

WHEREAS, further the legislature has focused on the collection and distribution of court costs and other fines and fees at the District Court level to support a variety of state agencies and concerns while discounting the need for, and the ability to, collect fines by the local government; and,

WHEREAS, during the Legislative Session of 2015, an Interim Study Proposal was filed in the Senate City, County and Local Affairs Committee to study various financial issues related to the district court system including but not limited to court costs, fees, fines, and both the local and state Administration of Justice Funds; and,

WHEREAS, those financial matters are inextricably linked to a fair and equitable court system and ultimately may become legislative recommendations to the General Assembly.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support the interim study of these critical issues of district court finances to include but not be limited to court costs, fees, fines, and both the local and state Administration of Justice Funds.

A RESOLUTION SEEKING AN INCREASE IN THE ANNUAL APPROPRIATION FOR FUNDING HISTORICAL REHABILITATION INCOME TAX CREDITS.

WHEREAS, Act 567 of 2015, amended ACA §26-51-2203(2) by limiting the historic rehabilitation income tax credit to a single instance in a 24-month period of time for each eligible property; and,

WHEREAS, the emergency clause of Act 567 notes that there are limited funds available for these tax credits, which currently stand at only four million dollars; and,

WHEREAS, the use of these tax credits helps to preserve and rehabilitate historic properties in cities and towns; and,

WHEREAS, such preservation and rehabilitation brings economic vitality to those cities and towns by providing jobs, increasing tourism, and generally making for a stronger community.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support a significant increase in the appropriation for the use of historical rehabilitation income tax credits.

A RESOLUTION SUPPORTING FREE ACCESS TO THE STATE OF ARKANSAS'S CRIMINAL RECORDS DATABASE BY LOCAL PUBLIC SAFETY OFFICIALS FOR THE LIMITED PURPOSE OF BACKGROUND CHECKS FOR EMPLOYMENT IN THE PUBLIC SAFETY REALM, SPECIFICALLY POLICE, FIRE, AMBULANCE AND FIRST RESPONDERS.

WHEREAS, providing public safety services in the form of police and fire protection, ambulance and emergency medical assistance and first responders generally, is of a paramount importance; and,

WHEREAS, the tax payers of this state deserve to have only the most qualified individuals serving in those public safety roles; and,

WHEREAS, the hiring and appointing of public safety officials demands that the most up to date information about applicants be available to the hiring entity so as to ensure that only those who are most qualified and free from criminal or other negative circumstances be eligible to serve; and,

WHEREAS, the state of Arkansas maintains a depository of relevant information needed for hiring and appointment purposes in data bases such as those maintained by the Arkansas Crime Information Center (ACIC); and,

WHEREAS, public safety officials generally, and specifically those in cities and towns, are constrained by limited budgets and therefore need access to relevant hiring information at little to no cost; and,

WHEREAS, data centers such as ACIC should not charge any fee for background information being sought by public safety employers so as to ensure both timely and quality appointments to public safety positions.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support free access to state criminal databases such as ACIC to ensure quality hiring and appointment to public safety positions. A RESOLUTION SUPPORTING FEDERAL LEGISLATION ALLOWING LOCAL GOVERNMENTAL POOLS AND PROGRAMS, SUCH AS THE ARKANSAS MUNICIPAL LEAGUE'S MUNICIPAL HEALTH BENEFIT FUND, TO OFFER GROUP HEALTH CARE SERVICES IN STATES BESIDES THOSE IN WHICH THE POOL OR PROGRAM ORIGINALLY OPERATES PROVIDED THE MUNICIPAL LEAGUE OR MUNICIPAL ASSOCIATION OF THE OTHER STATE DOESN'T OBJECT.

WHEREAS, the Municipal Health Benefit Fund (MHBF) has a long and distinguished record of providing affordable and high quality health care benefits to Arkansas's municipal officials, employees, and their families; and,

WHEREAS, it is anticipated that the United States Congress will consider legislation, specifically a bill by Congressman Kenny Marchant of Texas, that would allow pools and programs like the MHBF to offer group health services in states other than their own provided there is no objection from the municipal league or municipal association of that other state; and,

WHEREAS, the successful history of the MHBF has allowed Arkansas municipalities, municipal officials and employees, to save considerable tax payer dollars while enjoying high quality coverage for medical expenses; and,

WHEREAS, other states besides Arkansas could well benefit from having the MHBF or other similar pools and programs provide health coverage services to the officials and employees of municipalities in those states; and,

WHEREAS, inter-local cooperation by cities and towns in Arkansas allowed the MHBF to be created and to flourish, and citizens in other states should be allowed a chance to enjoy and benefit from similar arrangements.

NOW, THEREFORE BE IT RESOLVED BY THE ARKANSAS MUNICIPAL LEAGUE IN 81ST ANNUAL CONVENTION ASSEMBLED:

That we do hereby support federal legislation to allow pools and programs similar to the MHBF be accessed in other states provided that the municipal league or municipal association of that state doesn't object.

LEAGUE ACTIVITIES AND SERVICES

The Arkansas Municipal League is a voluntary, nonpartisan organization of the incorporated cities and towns of Arkansas. The League is an instrumentality of Arkansas's cities and towns and is governed by them. It is financed by the municipalities partially through an annual service charge. An Executive Committee determines overall policy for the League and develops the service program of the organization. Officers and members of the Committee serve one-year terms. Present officers and members of the Executive Committee are listed on the inside back cover of this publication.

The day-to-day program of the League is administered by an Executive Director and staff who conduct the League service program. The major elements of this program are described briefly below.

Legislative Liaison and Information

Charged with the responsibility to act as spokesman for Arkansas's cities and towns during the legislative sessions, the League, in accordance with the legislative policy set forth in the Policy Statement, assists in developing legislation of interest to all municipal governments and in following other legislation that affects cities and towns.

An important activity during the legislative session is providing information to municipal officials regarding pending legislation through special reports and availability of the online *Legislative Bulletin*, designed to keep local officials informed on a regular basis of events taking place in the Legislature.

Annual Convention

Each year the League sponsors a Convention for elected and appointed municipal officials from across the state. The Convention is designed to provide these officials with the opportunity to discuss problems of common interest and to learn of new developments and techniques in local government and public administration.

An important part of the Convention is the annual business meeting at which time the new officers are elected. The Municipal Policy Statement is also developed and adopted by local officials at the annual business meeting. Each city or town is entitled to vote at the business meeting, making the Policy Statement broadly reflective of the needs and desires of communities throughout the state.

Winter Conference

Each year, the League conducts a conference designed to provide officials with information on current issues, duties, responsibilities, and sources of aid.

Publications

A significant portion of the League's overall program is devoted to the development of publications in all areas of local government concern. Special reports or magazine articles are written when a substantial number of questions have been received on subjects that are of special concern to municipal officials. Generally, if the problem is a recurring one, a manual dealing with the subject in detail is prepared. Annual publications of the League include a *Directory of Arkansas Municipal Officials* and a *Salary Survey*, as well as regular updates of publications dealing with rapidly changing subjects. *The Handbook for Arkansas Municipal Officials* is widely used by municipal officials and in demand by many other sources.

The League publishes a magazine, *City & Town*, which provides a forum for municipal officials to exchange ideas and compare notes on accomplishments and problems in Arkansas cities and towns. This magazine has a distribution of 7,000 copies. In addition to the elected officials, city administrators and managers, the magazine is sent to police chiefs, fire chiefs, and other department heads. Also included on the mailing list are state officials, local newspapers, chambers of commerce and other offices and persons who are interested in municipal affairs.

Inquiry Service

An inquiry answering service is provided for local officials on any subject involving municipal government. These questions are handled by the League staff, who provide answers to municipal officials' questions by telephone, memorandum, referral, special survey, or when appropriate, on-site consultation.

State Agency Liaison

As the relationship between levels of government becomes more complex, more of the League's efforts have become devoted to intergovernmental relations. The role of the League as a representative for cities and towns in dealing with the various agencies of county, state and federal government has become increasingly significant in recent years and is expected to play a major part in the organization's future activities.

Ordinance and Code Assistance

Providing assistance to cities and towns in the development of municipal codes of ordinances is a significant aspect of the League's service program. This service involves a thorough study of all the ordinances of an individual city or town and the drafting of a code based on the ordinances. In addition, sample ordinances are available to League members on most subjects of municipal concern.

Voluntary Certified Continuing Education Program

The League's Voluntary Certified Continuing Education Program offers a series of seminars covering topics helpful to municipal leaders. Topics including municipal finance and budgeting, personnel matters, and municipal operations are heavily emphasized in this curriculum. This program is offered to Arkansas mayors, city managers, city clerks/recorder/treasurers, city directors, and aldermen. The program is voluntary, approved by the Executive Committee, and consists of 21 hours of core topics. For those city officials who have completed the 21 hours of core curriculum, a minimum of six hours of annual, continuing education is required to maintain certification status. The required 6 hours may be gained by attending any combination of certification seminars offered at League headquarters, or the Annual Convention and Winter Conference.

Benefit Programs

The League's Municipal Health Benefit Fund provides medical, dental, and vision benefits to employees and officials. The advantage of being a part of the large group has enabled cities over the years to maintain a relatively stable cost for this important fringe benefit for municipal officials and employees in an era of soaring medical costs. Premium reports and claims are processed by the League staff.

Other programs, such as the Firefighters Supplemental Income Plan, the Municipal Officials AD&D Plan, and Life Benefit Plan for both officials and employees, are available through the League at group rates.

The Municipal League Workers' Compensation Trust was established in 1985 to help cities and towns meet their statutory responsibilities for on-the-job employee injuries and loss-of-time claims. Premiums are billed annually at reasonable rates. Processing is done in-house. The services of experienced adjusters are used, and the Trust is fully protected in accordance with state law.

The Municipal Legal Defense Program is an optional program whereby participating municipalities can pool their resources and provide limited protection for the personal assets of officials, board or commission members, and employees. Only by joining the MLDP are cities and towns entitled to legal advice from the League's staff.

Protection to municipalities from civil rights lawsuits is also available under the MLDP, as is drug testing for employees holding commercial drivers' licenses. Optional riders are available for drug testing other city employees.

The Municipal Property Program is an optional program whereby participating municipalities can pool their resources and provide all risks protection for their buildings and contents.

The Municipal Vehicle Program, Part I, is an optional program whereby participating municipalities can pool their resources and provide liability protection on their vehicles. Part II allows municipalities the option of carrying physical damage coverage on their vehicles on a pooled self-funded basis.

The Arkansas Local Government Pension Management Trust is an optional program that allows local plans to consolidate the management of pension assets, and access competitively priced investment options and administrative services, while leaving control of local plans in the hands of the existing local pension boards.

The Municipal Other Post Employment Benefit (OPEB) Trust is an optional program that provides municipalities an investment vehicle for funding the cost of accrued employee retirement benefits, other than regular retirement income payments. The most common other post employment benefit involves full or partial payment of retiree medical insurance premiums.

The Arkansas Municipal League has endorsed a Deferred Compensation Plan (457) (the "Arkansas Diamond Plan") as a service to member cities and towns. The deferred compensation plan costs the municipalities nothing and is funded by employee contributions. The plan generally provides lower administrative fees for participants, greater diversity in investment options, and personal (one-on-one) advice and assistance.

Planning Services

The Arkansas Municipal League offers as a service to its member cities the availability annually of a registered planner for teaching at seminars and for technical consultation with individual cities. The first visit each year by the planner to a city for advice and other information and consultation is a League complimentary service. The League also encourages members to read the planner's monthly columns in your *City & Town* magazine.

Field Representatives/District Meetings

Staff members of the League are "on-call" to visit cities and towns desiring help with their managerial responsibilities when time permits. The League encourages member cities to arrange for meetings and invite the League staff to present helpful information at maximum convenience to the member cities.

Safety and Wellness Services

The League has engaged a former police officer to help cities avoid vehicle accidents through the utilization of a driving simulator system. Assistance is also available in the establishment of local wellness programs.

Summary

These areas of assistance to municipalities have developed in response to specific needs of Arkansas's cities and towns. It is expected that as needs change, the type of service program the League provides will change to meet those needs. In this way, the League service program can be of maximum benefit to the cities and towns of Arkansas.

ARTICLE I. Name and Objectives

Section 1. This organization shall be known as the Arkansas Municipal League and its objectives shall be:

- A. To perpetuate and develop the League as an agency for the cooperation of Arkansas cities and incorporated towns in the practical study of municipal affairs.
- B. To promote the application of the best methods in all branches of municipal government.
- C. To advocate the support of legislation beneficial to the proper administration of municipal government, and to oppose legislation injurious thereto.
- D. To promote education in municipal government, and to do any and all things necessary and proper for the benefit of municipalities in the administration of their affairs.
- E. To safeguard the rights of local government, and to oppose any encroachment thereon.
- F. To promote the development and general welfare of Arkansas cities and towns.
- G. To maintain a central bureau of information and research for the collection, analysis and dissemination of municipal information.
- H. To hold Annual Conventions and other meetings, schools and short courses for the discussion of municipal problems.
- To publish and circulate an official magazine and other publications, special reports, brochures and newsletters of interest to Arkansas municipal officials.
- J. To assist in the development and administration of optional service programs desired by municipalities.

ARTICLE II. Membership

Section 1. Membership of the League shall be composed entirely of municipalities in the State of Arkansas.

Section 2. Any such municipality may become a member by making an application to the Executive Director, and upon payment of dues hereinafter prescribed, such membership shall be in the name of the municipality.

ARTICLE III. Dues

Section 1. The dues for each municipality shall be based partially upon population as shown by the last Federal Census and other factors as determined by the Executive Committee, and such shall be payable annually. Amount of annual dues shall be fixed by the Executive Committee, unless otherwise ordered by a majority vote of the municipalities in Convention assembled.

ARTICLE IV. Officers and Committees

Section 1. The Officers of the League shall consist of a President, First Vice President and District Vice Presidents for each of the Congressional Districts. All Officers shall be elective and shall be ex-officio members of the Executive Committee with full voting privileges.

Section 2. The President, First Vice President and District Vice Presidents shall be elected at the Annual Convention of the League. The President shall appoint an Executive Committee consisting of four (4) members from each Congressional District and eight (8) members at large from the state, with at least five (5) representing Incorporated towns or cities of the second class. Past Presidents shall be advisory to the Executive Committee and eligible to serve as board members of affiliated programs.

Section 3. The Executive Committee shall appoint and employ an Executive Director and shall be authorized to enter into a contract with the Executive Director. The Executive Committee shall have the general supervision over the affairs of the League in the interim between Annual Conventions and meetings thereof shall be held on call of the President, Executive Director, or by any ten (10) Executive Committee members. The President shall have the power to appoint such standing or special committees as from time to time may be deemed necessary for the proper transaction of League business.

Section 4. All said officials shall hold office for one (1) year or until their successors shall have been elected and qualified, provided no elective officer, or member of the Executive Committee shall continue to hold office after he ceases to be an official of a member city or town or simultaneously serve on another League Program Board.

Section 5. Vacancies in any of the above offices, save that of President and Executive Director, shall be filled by presidential appointment. Vacancies in the office of President shall be filled by succession of First Vice President to the office of President with a First Vice President then selected by the Executive Committee.

Section 6. Officers of the League except the President shall be eligible to succeed themselves. The President may be eligible to succeed himself if he is serving in said position as a result of succeeding to the position to serve an unexpired term. He may also be elected to President as long as he is not his own immediate successor.

Section 7. Subject to the approval of the Executive Committee, any group or class of municipal officials may organize a division within the League for the purpose of extending the usefulness of such group, and under such rules, regulations and bylaws said group, within its own province, may elect to any extent not inconsistent with the objects of the League.

Section 8. No officer or committee of the League shall be authorized to create any financial liability for the League, unless it shall have been approved both in nature and amount under the rules of the Executive Committee.

ARTICLE V. Elections

Section 1. The President, First Vice President and District Vice Presidents shall be elected on the last day of the Annual Convention. Nomination for such officers shall be made by a nominating committee chosen by the President on the first day of the Convention; additional nominations may be made from the floor.

Section 2. No person shall be eligible to hold an elective office in the League unless he is an official of an active and qualified member city of the League.

Section 3. On all questions each municipality represented shall have one (1) vote, which shall be a majority expression of the delegates from that municipality; and no municipality shall be allowed to vote by proxy.

ARTICLE VI. Duties of Officers

Section 1. The duties of the President and Vice Presidents shall be such as are usually performed by officers holding these titles.

Section 2. The Executive Director shall have charge of the office of the League, shall perform such duties as are imposed upon him by the Executive Committee, and shall act under the direction of the said Executive Committee. The Executive Director shall also serve as Secretary/Treasurer of the League, and shall be required to furnish a corporate surety bond in such amount as may be fixed by the Executive Committee, premium of said bond to be paid by the League. He shall appoint the employees of the League to positions and at salaries approved in the most current budget. He shall cause accurate minutes to be kept of all meetings of the League and the Executive Committee and he shall mail notices of all meetings. Section 3. It shall be the duty of each standing Committee to make a report to the Annual Convention.

ARTICLE VII. Finances

Section 1. The fiscal year of the League shall be from January 1 through December 31.

Section 2. During the last quarter of each year, the Executive Committee shall meet and adopt a budget for the ensuing fiscal year. Prior to such budget meeting the Executive Director shall cause to be prepared a detailed budget setting forth the estimated revenues and expenditures for the following fiscal year and shall submit such proposed budget to the Executive Committee for its consideration and approval.

Section 3. The accounts of the League shall be audited each year by a certified public accountant to be selected by the Executive Committee. Such audit shall be presented at the Annual Convention of the League.

ARTICLE VIII. Meetings

Section 1. The Annual Convention of the League shall be held at the time and place as determined by the Executive Committee.

Section 2. The program of the Annual Convention shall be arranged by the Executive Committee or any person or committee appointed for said purpose.

Section 3. The presence of a majority of the Executive Committee shall constitute a quorum in order to transact business at any meeting.

Section 4. *Robert's Rules of Order* shall govern all proceedings.

ARTICLE IX. Amendments

Section 1. This Constitution may be amended at any Annual Convention of the League by a twothirds vote of all municipalities voting and in attendance. Provided that such proposed amendment(s) shall have first been prepared in writing, read to the Convention on the first day of its meeting and made available for distribution at the Annual Convention, such amendment(s) shall go into effect immediately upon its adoption or as otherwise stipulated.



PAST PRESIDENTS



Mayor Robert Patrick St. Charles 2003-2004



Alderman Murry Witcher North Little Rock 2010-2011

ADVISORY COUNCIL CHAIRS



Mayor Tab Townsell Conway 2007



Mayor Frank Fogleman Marion 2011-2012



Mayor Mike Gaskill Paragould 2007-2008



Mayor Jackie Crabtree Pea Ridge 2013-2014



Mayor JoAnne Bush Lake Village 2008-2009



Mayor Mark Stodola Little Rock 2014-2015



Hot Springs

Mayor Jimmy Williams Marianna First Class Cities



Mayor Paul Wellenberger Fairfield Bay Second Class Cities

Mayor Bobby Bailey Alpena Small Cities and Towns



Mayor James Sanders Blytheville Public Safety



Alderman Steven Mays Pine Bluff Economic Development

Large First Class Cities MUNICIPAL HEALTH BENEFIT FUND BOARD OF TRUSTEES



Clerk/Treasurer Mitri Greenhill Stuttgart—District 1



Mayor Gary Fletcher Jacksonville-District 2



Clerk/Treasurer Barbie Curtis Van Buren—District 3



City Manager Jimmy Bolt Arkadelphia—District 4



Mayor Parnell Vann Magnolia—At-Large



Mayor William Johnson West Memphis—District 1



Human Resources Director Lisa Mabry-Williams Conway—District 2



Clerk/Treasurer Sondra Smith Fayetteville—District 3



Mayor Bryan Martin Warren—District 4



Group Manager and City Attorney Howard Cain Huntsville—At-Large

OFFICERS



Mayor Rick Elumbaugh Batesville President



Mayor Harry Brown Stephens First Vice President



Alderman Sam Angel II Lake Village Vice President District 1



North Little Rock Vice President District 2



Mayor Sonny Hudson Prairie Grove Vice President District 3



Mayor Frank Hash El Dorado Vice President District 4

EXECUTIVE COMMITTEE



Mayor Tim McKinney Berryville



Mayor Jill Dabbs Bryant



Mayor Scott McCormick Crossett



Mayor Billy Ray McKelvy De Queen



Mayor Lioneld Jordan Fayetteville



Mayor Larry Bryant Forrest City



City Clerk Sherri Gard Fort Smith



Vice Mayor Kevin Settle Fort Smith



City Manager Catherine Cook Hope



Alderman Reedie Ray Jacksonville



Mayor Harold Perrin Jonesboro



Mayor Dennis Behling Lakeview



Mayor Mike Watson Maumelle



Mayor Doyle Fowler **Mc**Crory



Mayor Joe Dillard Mountain Home



Mayor Gary Baxter Muĺberry



Mayor Debe Hollingsworth Pine Buff



Alderman Bill Eaton Russellville



Mayor David Morris Searcy



Mayor Mike Kemp Shannon Hills



Mayor Virginia Young Sherwood



Mayor Doug Sprouse Springdale

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Mayor Bob Freeman Van Buren



Mayor Bob Stacy Wynne







PAST PRESIDENTS

1935—Mayor U.E. Moore	North Little Rock
1936—Mayor Jim Jordan	Fort Smith
1937—Mayor R.E. Overman	Little Rock
1938—City Manager C.C. Mitchener .	Marianna
1939—Mayor H.C. Stump	Stuttgart
1940—Mayor A.D. McAllister	Fayetteville
1941—Mayor J.V. Satterfield	Little Rock
1941—Mayor Tom Cashion	Eudora
1942—Mayor H.O. Walker	Newport
1943—Mayor Chester Holland	Fort Smith
1944—Alderman Sam M. Wassell	Little Rock
1945—Mayor Jim Dandridge	Paris
1946—Mayor R.C. Bodenhamer	El Dorado
1947—Mayor Don Harrell	Camden
1948—Mayor James Hurley	Warren
1949—Mayor Earl Ricks	Hot Springs
1949—Mayor George Steed	Pine Bluff
1950—Mayor B.R. McCarley	Texarkana
1951—Mayor Harney Chaney	Batesville
1952—Mayor Harold Falls	Wynne
1953—Mayor James T. Horner	Helena
1954—City Clerk H.C. Graham	Little Rock
1955—Mayor Wm. L. Ward Jr	Marianna
1956—Mayor H.R. Hestand	Fort Smith
1957—Mayor H.B. Price	West Memphis
1958—Mayor Ben F. Butler	Osceola
1959—Mayor Wm. F. Laman	North Little Rock
1960—Mayor John Harsh	Magnolia
1961—Commissioner Hugh Brewer	Fort Smith
1962—Mayor Roy Row	Batesville
1963—Mayor Billy Free	Dumas
1964—Mayor Allen Ray Toothaker	Van Buren
1965—Mayor Clyde Andrews	Marianna
1966—Mayor Vaskell Carter	Crossett
1967—Mayor John Bueker	Stuttgart
1968—Mayor C.A. Hughes	Russellville
1968/1969—Mayor Jesse Porter	West Helena
1970—Mayor Flynn Chivers	Clarendon
1971—Mayor Adrian White	Pocahontas
1972—Mayor Ed M. Bautts	Rogers
1973—Mayor Tom Little Jr	Blytheville
1974—Mayor Leslie Carmichael	Searcy

1975—Mayor Tom Ellsworth Hot Springs
1976—Mayor Neil Stallings Jonesboro
1977—Mayor Harry Kolb
1978—Mayor James Jordan Monticello
1979—Mayor Charles Moore Pine Bluff
1980—Mayor R.E. (Dick) PrewittOsceola
1981—Mayor Jack R. RhodesLake Village
1982—Mayor John SchallhornDeWitt
1983—Mayor Charles Partlow Paragould
1984—Mayor Thad Kelly Jr
1984/1985—Mayor Gene Bell Van Buren
1985/1986—Mayor Dean Boswell Jr Bryant
1986/1987—Mayor Larry Combs El Dorado
1987/1988—Mayor Jim ShirrellBatesville
1988—Mayor Marilyn Johnson
1989/1990—Mayor Eugene Farrell Dermott
1990/1991—Alderman Martin Gipson North Little Rock
1991/1992—Mayor Bob Teeter West Helena
1992/1993—Mayor Marvin Vinson Clarksville
1993/1994—Mayor Bill Scrimshire
1994/1995—Mayor Patrick Henry Hays North Little Rock
1995/1996—Mayor Joann SmithHelena
1996/1997—Mayor Arnold Feller Mulberry
1997/1998—Mayor Gregg Reep Warren
1997/1998—Mayor Gregg Reep Warren 1998/1999—Mayor Tommy Swaim Jacksonville 1999/2000—Alderman Tommy Baker Osceola
1998/1999—Mayor Tommy Swaim Jacksonville
1998/1999—Mayor Tommy Swaim Jacksonville 1999/2000—Alderman Tommy Baker Osceola 2000/2001—Mayor Harold West Monticello
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Frequently Called State and Federal C	Offices
For State Numbers Not Listed	501-682-3000
Administrative Office of the Courts	501-682-9400
Alcoholic Beverage Control Board	501-682-1105
Alcohol, Tobacco, Firearms and Explosives	501-324-6181
Bureau (U.S.)	501-524-0101
Arkansas Crime Information Center	501-682-2222
Arkansas Department of Environmental Quality	501-682-0744
Arkansas Development Finance Authority	501-682-5900
Arkansas Diamond Plan	501-301-9900 or 800-905-1833
Arkansas Energy	501-682-7379
Arkansas Economic Development Commission	501-682-1121
Arkansas National Guard	501-212-5100
Assessment Coordination Division	501-324-9240
Association of Arkansas Counties	501-372-7550
Attorney General	501-682-2007
Auditor	501-682-6030
Bureau of Legislative Research	501-682-1937
Fiscal Review	501-537-9139
Census State Data Center	501-569-8530
City & Town Magazine	501-374-3484, ext. 121
Claims Commission	501-682-1619
Community Service, (DOV) Non Profit Support	501-682-7540
Congressman Bruce Westerman	
El Dorado	870-864-8946
Hot Springs	501-609-9796
Ozark	501-295-9752
Pine Bluff	870-536-8178
Washington, D.C.	202-225-3772
Congressman Eric A. (Rick) Crawford	
Cabot	501-843-3043
Jonesboro	870-203-0540
Mountain Home	870-424-2075
Washington D.C.	202-225-4076
Congressman French Hill	
Conway	501-358-3481
Little Rock	501-324-5941
Washington, D.C.	202-225-2506
Congressman Steve Womack	
Rogers (Main)	479-464-0446
Fort Smith	479-424-1146
Harrison	870-741-6900
Washington, D.C.	202-225-4301
Correction Dept. (Pine Bluff)	870-267-6999
Court of Appeals (State)	501-682-7460

Frequently Called State and Federal C	Offices
Criminal Justice Institute	501-570-8000
Emergency Management	501-683-6700
Employment Security DeptAdministrator	501-682-2121
Finance and Administration, Dept. of	501-682-2242
Fire Prevention Commission	501-618-8624
Fire Training Academy	870-574-1521
Flood Plain Management Association	501-682-3969
Forestry Commission	501-296-1940
Game and Fish Commission	501-223-6300
Geological Survey	501-296-1877
Governor's Office	501-682-2345
Health Department	501-661-2000
Highway and Transportation Dept., General Office	501-569-2000
Highway Safety Program	501-618-8136
Housing and Urban Development Dept. (U.S.)	501-324-5931
International City Management Association Retirement Corporation	303-770-3377
Insurance Department	501-371-2600
Risk Management Division	501-371-2690
Justice Department (U.S. Attorney)	501-340-2600
Labor Department, State	501-682-4500
Labor Department, Federal, Wage and Hour	501-223-9114
Land Commissioner	501-324-9422
Law Enforcement Personnel Standards	501-682-2260
Law Enforcement Training Academy	870-574-1810
Legislative Audit	501-683-8600
Legislature, State	
House	501-682-7771 or 501-682-6211 in session
Senate	501-682-6107 or 501-682-2902 in session
Lieutenant Governor	501-682-2144
Local Police and Fire Retirement System	501-682-1745
Motor Vehicle DivAdministrator	501-682-4630
Municipal Health Benefit Fund (League)	501-978-6137
Municipal League Fax	501-374-0541
Municipal Legal Defense Program	501-374-3484, ext. 259
Municipal Property Program	501-374-3484, ext. 233
Municipal Vehicle Program	501-374-3484, ext. 233
National League of Cities	202-626-3000
Natural Resources Commission	501-682-1611
Parks and Tourism Department	501-682-7777
Police Department, Arkansas State-Director	501-618-8000
Public Administration Consortium	501-569-3090

Frequently Called State and Federal	Offices	
Public Employees Retirement System	501-682-7800	
Public Service Commission-Information	501-682-2051	
Recycling Coordinator	501-682-0812	
Revenue Driver Services-Administrator	501-682-7060	
Rural Services (Ark. Dept. of)	501-682-6011 or 888-RURALAR	
Secretary of State	501-682-1010	
Business & Commercial Services	501-682-3409	
Small Business Administration	501-324-5871	
State Crime Laboratory	501-227-5747	
State House of Representatives	501-682-6211	
Speaker's Office	501-682-7771	
Coordinator of Legislative Services	501-682-7771	
Executive Secretary	501-682-7771	
Public Information Officer	501-682-7771	
Chief Clerk	501-682-7771	
Fiscal Office	501-682-7771	
State Library	501-682-1527	
State Medical Examiner	501-227-5936	
State Procurement	501-324-9316	
State Senate	501-682-6107	
Supreme Court Clerk	501-682-6849	
Surplus Property, Federal	501-835-3111	
Surplus Property, State	501-565-8645	
Treasurer of State	501-682-5888	
U.S. Marshal	501-324-6256	
University of Arkansas for Medical Sciences	501-686-7000	
U.S. Senator John Boozman		
El Dorado	870-863-4641	
Fort Smith	479-573-0189	
Jonesboro	870-268-6925	
Little Rock	501-372-7153	
Lowell (Main)	479-725-0400	
Mountain Home	870-424-0129	
Stuttgart	870-672-6941	
Washington, D.C.	202-224-4843	
U.S. Senator Tom Cotton		
El Dorado	870-864-8582	
Washington, D.C.	202-224-2353	
Vital Statistics Bureau	501-661-2336	
White House	202-456-1414	
Workers' Compensation Commission	501-682-3930	
WCC toll free	800-622-4472	
Workers' Compensation Trust (League)	501-978-6127	
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Arkansas Municipal League P.O. Box 38 North Little Rock, AR 72115-0038

> 501-374-3484 www.arml.org