## Ethics and Public Service

Arkansas City Attorney Association
Winter Meeting
Little Rock, Arkansas

#### **Session Objectives**

- ☐ To encourage you to think beyond legal restrictions and provide tools for doing so.
- ☐ To maximize the public's trust and confidence in you and your organization.

## Public Service Ethics is Different

- Laws play a bigger role in the public sector.
- Perception is as important as reality.
- Key concept: decision-making in the public's interest.



## The Importance of Public Perception

- Your actions may be absolutely right, but the public may still question your motives.
- Ethical public service service is about:
  - Doing the right thing; AND
  - The public's confidence that indeed the right thing has been done.

## The Importance of Public Perception

 But, not doing the right thing because the public's perception may be negative has its own pitfalls.

## **Ethics versus Ethics Laws**

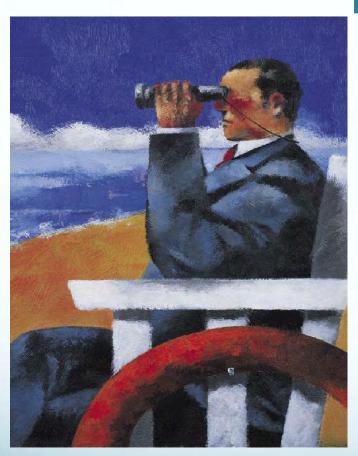
#### **Ethics Laws**

- Law = Minimum standards; a starting point for the analysis.
- What we "gotta" do.
- Under penalty of law or professional licensure.
- The "low road"

#### **Ethics**

- Ethics is what we ought to do, in light of universally accepted values.
- But:
  - Just because the conduct is legal doesn't make it ethical.
  - OR that the conduct reflects your or the public's values.

## Thinking Beyond Ethics Laws



 Where do you want to set your sights as a public servant or as a business person in this community?

#### **Beyond the Law:**

## Workplace Ethics Principles

#### **Ethics = Values**

- Six universal ethical values:
  - Trustworthiness
  - Respect
  - Responsibility
  - Fairness
  - Compassion
  - Loyalty

Source: Institute for Global Ethics

#### **Trustworthiness**

- I remember that my role is first and foremost to serve the community.
- I am truthful with the public and others.
- I do not use my position for personal gain.

- I avoid actions that would cause the public to question whether my decisions are based on personal interests instead of the public's interests.
- I do not knowingly use false or inaccurate information to support my position.

#### Respect

- I treat elected officials, other staff and the public with courtesy, even when we disagree.
- I gain value from diverse opinions and build consensus.
- I follow through on commitments, keep others informed and make timely responses.
- I come to meetings and I come to them prepared.

#### Responsibility

- I promote the efficient use of municipal resources.
- I do not use municipal resources for personal benefit.
- I take responsibility for my own actions, even when it is uncomfortable to do so.

- I do not use information that I acquire in my public capacity for personal advantage.
- I disclose suspected instances of impropriety to the appropriate authorities, but I never make false charges.

#### Fairness

- I honor the laws and the public's expectation that municipal policies will be applied consistently.
- I promote equality and treat all people equitably.

- I support the public's right to know and promote meaningful public involvement.
- I credit others' contributions in moving our community's interests forward.

#### Compassion

- I realize that some people are intimidated by the public process and try to make their interactions as stressfree as possible.
- I recognize my responsibility to society's less fortunate.
- I consider appropriate exceptions to policies when there are unintended consequences or undue burdens.
- I am attuned to, and care about, the needs and concerns of the public, officials and other staff members.

#### Loyalty

- I safeguard confidential information.
- I put loyalty to the public's interests above personal loyalties.

 I don't oppose final decisions once they have been made by the decision makers except through internal lines of communication.

#### Sound Familiar?

- Universal Values
  - Trustworthiness
  - Respect
  - Responsibility
  - Fairness
  - Compassion
  - Loyalty

- Character Counts
  - Trustworthiness
  - Respect
  - Responsibility
  - Fairness
  - Caring
  - Citizenship

## Analyzing Ethical Dilemmas



#### Types of Ethical Dilemmas

- Right –versus-Wrong Ethical Dilemmas.
- Right-versus-Right Ethical Dilemmas.
  - Situations in which there are two competing sets of "right values."

- Personal Cost Ethical Dilemmas.
  - Situations in which doing the right thing may or will come at a significant personal cost to you or the municipality.
  - Also known as "Moral Courage Dilemmas."

#### The Process

- Step One: Figure out what "the right thing to do" is.
- Step Two: Figure out what the public's perception of the "right thing to do" would be.
- Step Three: When needed, balance the first two steps and follow the path that best supports public service values.

- What are the Facts?
- Identify the conflicting ethical values
  - Honesty
  - Compassion
  - Loyalty
  - Responsibility
  - Fairness
  - Respect
  - Some other important value

- Which ethical values are in conflict with "doing the right thing?"
- What is the personal cost of "doing the right thing?"

- Balance the benefits to be achieved against the harm to be avoided.
- Identify your options.
  - Is one course of action more consistent with both sets of competing values?
  - Is one course of action more consistent with a value that is particularly important to you?

- Does one decision involve keeping a promise or your word?
- Which decision best reflects your responsibility as a business leader?
- Is there a decision that does more harm than good?

- Step One: Stop. Analyze your motives first.
  - Organizational Loyalty?
    - True loyalty to the organization or to doing the right thing.
  - Disillusionment?
    - Do your expectations exceed organizational realities?
    - Is this an issue of competing legitimate ethical values?
      - Honesty (trustworthiness) vs. hurting someone's feelings (compassion)

- Step One: Stop. Analyze your motives first.
  - Defensiveness?
    - The best defense is a good offense mentality
    - Are you laying a foundation to claim whistleblower status?
  - Desire to Harm?
    - Is your aim to hurt or embarrass another?

- The last two motive illustrate the "unethical use of ethics"
- Co-opting ethics for personal, political or professional gain.
  - Also known as "vigilante ethics"

- Step Two: Figure Out What the "Wrong" Might Be.
  - Law vs. Ethics
  - Nature of the ethical dilemma
    - Some actions are clearly unethical, while others require a balancing of legitimate values.
  - Code of Ethics?
    - These are the values that are important to the organization.
  - Is Ethics a part of the Organizational Structure?

- Step Three: What are the Consequences of Letting the Situation go Unaddressed?
  - Legal Consequences
  - Personal Consequences
    - Simply being accused of ethical transgressions can be devastating.
      - Loss of respect, having defend oneself in the legal arena, loss of a job or elected office.

- Step Four: Speak with Others and See if They Share Your Concerns.
  - Talk with your supervisor
  - H.R. Department
  - Attorney
  - Trusted friend or co-worker

- Step Five:
  - Discuss the Issue with the Individual (or have a trusted confidant do so.)
    - Try to figure out the motivation.
    - Identify gaps in analysis.
    - Appeal to Enlightened Self Interest
      - Demonstrate the flawed nature of the person's reasoning.
    - Assess the results of the Conversation

- Step Six: Determine whether an Internal Investigation is Appropriate.
  - Allows the company to proactively respond to allegations of misconduct.
  - Will look at whether the alleged conduct violates internal policies/procedures or the law.

- Step Seven: Determine Whether External Enforcement Authorities Should be Contacted.
  - How serious is the potential ethical violation?
  - Is the ethical violation criminal in nature?
- The Media
  - Not the best choice
    - Casts doubts upon your motives
    - Not an effective investigative agency
    - May hinder internal investigation

- Step Eight: Consider Steps to Prevent the Situation From Recurring.
  - Education is often the best preventive measure.

#### **Communication Tips**

- Be prepared.
  - Have all the facts and be certain you are talking to the right person.
  - Be respectful. Be earnest but not self righteous. Do not raise your voice or make threats.
  - Be fair. Do not assume bad motives, be open to additional facts and explanations.
  - Be honest. Do not exaggerate or omit important facts.
  - Stick to the point; stay focused.

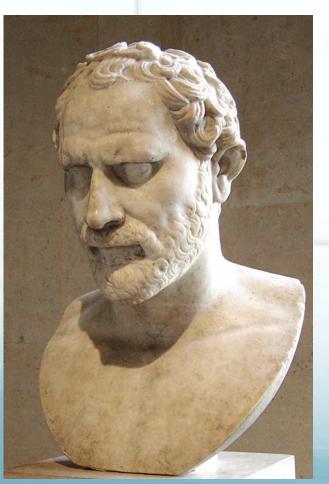
#### Some Traps to Avoid

- Thinking the ends justify the means.
  - There are limits as to how goals are achieved.
- Rationalizing.
  - Public service is a commitment, but it does not entitle you to any special treatment or special benefit.
  - Everyone is doing or has done the same thing.
- Assuming no one will know.

#### **Key Lessons**

- It's your choice how high you want to set your sights above the minimum requirements of the law.
- Think about your standards and principles and what they mean in public service context.
- Think about how you would respond if someone wants you to compromise those principles.

## Nothing is so easy as to deceive oneself; for what we wish, we readily believe.



Demosthenes 384-322 B.C.

A prominent Greek statesman and orator of ancient Athens

# Thanks to the California Institute for Local Government

#### **Questions?**